

Message Text

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PAGE 01 USUN N 01098 030045Z

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ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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P R 022336Z APR 74

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC PRIORITY 3329

INFO AMEMBASSY TEL AVIV

AMEMBASSY CAIRO

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY BEIRUT

USLO PEKING

USMISSION GENEVA

USINT DAMASCUS

C O N F I D E N T I A L USUN 1098

EXDIS

E.O. 11652: GDS

TAGS: UNSC, XF

SUBJ: UNEF EXTENSION

REF: STATE 64530, USUN 1083, 1084

1. UNEF EXTENSION QUESTION IS BEGINNING TO ASSUME A CERTAIN COHERENCE FOLLOWING CONSULTATIONS WITH SECRETARIAT, PARTIES AND MOST SC MEMBERS. AT THIS STAGE, ONE LIKELY SCENARIO IS SC MEETING ON APRIL 15 (PRECEDED BY INFORMAL BILATERAL CONSULTATIONS,) NON-ALIGNED INTRODUCTION AT MEETING OF BRIEF, NON-CONTROVERSIAL RESOLUTION EXTENDING MANDATE, ADOPTION OF RES AND, FINALLY, DEBATE IN WHICH PARTIES WOULD NOT PARTICIPATE.

2. COUNCIL MEMBERS ARE IN GENERAL AGREEMENT THAT BEST COURSE IS ADOPTION OF SIMPLEST POSSIBLE RESOLUTION WITH MINIMUM DEBATE. INDONESIANS WOULD PREFER NO DEBATE AT ALL. ON OTHER HAND, AUSTRIAN AND AUSTRALIAN DELS BELIEVE (AND WE AGREE) THAT SOME DISCUSSION IS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01098 030045Z

INEVITABLE, BUT THAT IT CAN BE CONTAINED BY FOLLOWING

UNFICYP RENEWAL EXAMPLE AND HAVING VOTE TAKE PLACE BEFORE DEBATE.

3. SECRETARIAT IS DRAFTING RESOLUTION WHICH INDONESIAN PERM REP SANI HAS AGREED TO PUT FORWARD AS HIS OWN AT APRIL 4 NON-ALIGNED MEETING, ASSUMING HE FINDS IT SATISFACTORY. USYG SHEVCHENKO PREPARED FIRST DRAFT, WHICH IS NOW CAREFULLY GONE OVER BY USYG URQUHART. MAIN ELEMENTS OF SHEVCHENKO DRAFT, AS DESCRIBED TO AMBASSADOR SCHAUFLE BY URQUHART ARE AS FOLLOWS:

A. PREAMBULAR PARAS

- (1) RECALLING SC RESES 340 AND 341,
- (2) HAVING CONSIDERED SITUATION IN THE ME,
- (3) EXPRESSING APPRECIATION FOR COUNTRIES SUPPLYING CONTINGENTS TO UNEF,
- (4) COMMENDING UNEF FOR ITS CONTRIBUTION IN HELPING ESTABLISH A JUST AND LASTING PEACE IN THE ME,
- (5) NOTING THAT SYG STILL CONSIDERS UNEF NECESSARY,

B. OPERATIVE PARAS

- (1) DECIDES TO EXTEND MANDATE OF UNEF FOR ANOTHER SIX MONTHS, UNTIL OCTOBER 25, 1974,
- (2) REQUESTS SYG TO REPORT TO SC ON A CONTINUING BASIS IN CONFORMITY WITH SC RES 340.

4. SCHAUFLE TOLD URQUHART THAT HE COULD SEE NO REASON FOR SINGLING OUT ONE OF MANY ELEMENTS OF RES 340 AS OPERATIVE PARA. HE THOUGHT PREAMBULAR PARA REAFFIRMING RESES 340 AND 341 SHOULD SUFFICE.

5. ON DURATION OF EXTENSION, SANI MENTIONED TO SCHAUFLE THAT SECRETARIAT HAD TOLD HIM IT PREFERRED, FOR FISCAL REASONS, AN EXTENSION TO DECEMBER 31, 1974. SCHAUFLE SAID THAT WAS FINE WITH US.

6. EGYPTIAN DEL IS MUCH TAKEN WITH IDEA THAT DEBATE BE RESTRICTED TO SC MEMBERS, AND IS RECOMMENDING TO CAIRO THAT IT NOT PARTICIPATE IF ISRAEL AND SYRIA AGREE

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 01098 030045Z

TO DO LIKEWISE. SYRIAN MISSION HAS REFERRED QUESTION TO DAMASCUS, BUT IS SIMILARLY INCINGINED. OUR EFFORTS NOW WILL BE DIRECTED TO KEEPING DOWN POLEMICS SO THAT ISRAEL WILL NOT BE FORCED TO REPLY. WE ARE DOING THIS IN FIRST INSTANCE THROUGH NON-ALIGNED, AND WILL SPEAK DIRECTLY TO SOV DEL LATER.

7. IRAQI EX FON MIN SHIBIB WILL BE COMING FROM

BAGHDAD TO SERVE AS SC PRES FOR MEETING. SHIBIB REPRESENTED IRAQ IN IRAN-IRAQ DEBATE IN SC. HE IS INTELLIGENT, FORCEFUL AND MODERATE, AND CAN BE EXPECTED TO LEAN OVER BACKWARDS TO APPEAR IMPARTIAL. EARLIER TODAY, IRAQI DEL WAS THINKING IN TERMS OF STATEMENT OF SC PRES EXTENDING UNEF RATHER THAN RESOLUTION. THIS WAS CLEARLY AN EFFORT TO AVOID CONTROVERSY IN WHICH IRAQ WOULD BE PRESSED TO TAKE A STAND -- AS WAS IRAQI DECISION NOT TO HAVE COUNCIL-WIDE CONSULTATIONS. IDEA OF STATEMENT BY SC PRES NOW SEEMS TO HAVE BEEN OVERTAKEN.

8. SYG'S REPORT TO SC ON UNEF HAS JUST BEEN ISSUED AS S/11248. (COPY POUCHED IO/UNP - KIMBALL.) FIRST READING INDICATES IT GENERALLY UNCONTROVERSIAL. SYG RECOMMENDS SC EXTEND MANDATE FOR SIX MONTHS. HE ANTICIPATES NO INCREASE OVER 7000.

9. QUESTION OF MANDATE'S APPLICABILITY TO SYRIAN-ISRAELI DISENGAGEMENT IS DEALT WITH OBLIQUELY IN FOLLOWING SENTENCE OF PARA 68: "THE CONTINUED OPERATION OF UNEF IS ESSENTIAL NOT ONLY FOR THE MAINTENANCE OF THE PRESENT QUIET IN THE EGYPT-ISRAEL SECTOR BUT ALSO TO ASSIST, IF REQUIRED, IN FURTHER EFFORTS FOR THE ESTABLISHMENT OF A JUST AND DURABLE PEACE IN THE MIDDLE EAST."

10. THE TWO OTHER MOST CONTROVERSIAL QUESTIONS - ISRAELI "DISCRIMINATION" AND REIMBURSEMENT FORMULA - ARE DEALT WITH IN PARA 71 AS FOLLOWS:
"IN CONNEXION WITH THE STRENGTH AND COMPOSITION OF THE FORCE, TWO PROBLEMS HAVE ARISEN WHICH REQUIRE URGENT SOLUTION. ONE CONCERNS THE RATE OF REIMBURSEMENTS TO CONTRIBUTING GOVERNMENTS FOR THE COSTS INCURRED AS A RESULT OF SUPPLYING TROOPS TO THE UNITED NATIONS. THE OTHER RELATES TO THE FREEDOM OF MOVEMENT OF ALL
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 01098 030045Z

CONTINGENTS IN THE OPERATIONAL AREA. THE SECURITY COUNCIL MAY BE ASSURED THAT I AM GIVING CLOSE ATTENTION TO BOTH PROBLEMS AND SHALL CONTINUE TO EXERT EVERY EFFORT TO SOLVE THEM IN A SATISFACTORY WAY."

11. PARA 10 OF THE REPORT TREATS THE "DISCRIMINATION" ISSUE SOMEWHAT MORE FULLY: "ONE OF THE PROBLEMS STILL OUTSTANDING RELATES TO RESTRICTIONS ON THE FREEDOM OF MOVEMENT OF PERSONNEL OF CERTAIN CONTINGENTS. I HAVE CONSISTENTLY TAKEN THE POSITION THAT UNEF MUST FUNCTION AS AN "INTEGRATED AND EFFICIENT MILITARY UNIT", THAT ITS CONTINGENTS SERVE ON AN EQUAL BASIS UNDER THE COMMAND OF THE FORCE COMMANDER AND THAT NO DIFFERENTIATION CAN BE MADE REGARDING THE UNITED NATIONS STATUS OF THE VARIOUS CONTINGENTS. THE MATTER IS BEING PURSUED."
SCALI

NOTE BY OC/T: EXDIS CAPTION ADDED PER S/S-O, MR. TWOHIE.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERNATIONAL PEACEKEEPING FORCES, UNGA RESOLUTIONS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 02 APR 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974USUNN01098
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740073-1005
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740472/aaaacour.tel
Line Count: 170
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: STATE 64530, USUN 1083, 1084
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 18 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <18 APR 2002 by boyleja>; APPROVED <21 FEB 2003 by GolinoFR>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNEF EXTENSION
TAGS: MARR, XF, UNSC
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005